

Minutes of Shelter / NFI / CCCM & WaSH National Cluster Meeting

10:00 – 12:00, Wednesday, 15 July 2015

UNICEF Office, Yangon


Attendees: UNICEF, LWF, SCI, IFRC, ACF, NRC, SVS, Arche Nova, UCLA Graduate Student, Qatar Red Cross, Burnet Institute, UNOPs, Care, Metta, Life Staw, OCHA, DRC & SI

Apologies: Embassy of Philippines

Agenda Item	Discussion	Action / Actor / Date
1. Introductions	<p>Introductions were done. Minutes of 24 June were accepted and will be posted online at the usual location: http://www.sheltercluster.org/node/4632.</p> <p>In starting both national Cluster Coordinators spoke on a range of subjects:</p> <ul style="list-style-type: none"> • Past join initiatives and progress between both clusters; • Specific field of collaboration/partner perspectives; • Specific WaSH findings on the Humanitarian Response Plan (HRP) quarterly review; • Specific Shelter/CCCM/NFI findings on the HRP quarterly review. 	
2. Actions from Previous Meeting (Shelter/NFI/CCCM)	<ul style="list-style-type: none"> ○ Trocaire and UNHCR to discuss and make arrangements for a meeting between relevant partners/LNGOs ✓ CC link food security sector with UNHCR Information Manager ○ Cluster Lead still to obtain final NRC UDOC report ✓ Cluster Lead to continue to chase up other agencies regarding contingency stocks ✓ 2nd quarter HRP document to be prepared by Cluster Lead ○ No feedback from members on ALNAP paper, “Exploring Coordination in Humanitarian Clusters”. 	<p>Outstanding</p> <p>Done</p> <p>Outstanding</p> <p>Done¹</p> <p>Done²</p> <p>Outstanding</p>

¹ All contingency stocks consolidated and can be located at: <http://www.sheltercluster.org/library/emergency-response-planning-2015>.

² Located at: <http://www.sheltercluster.org/node/4631?sort=date>, April to June 2015.

<p>3. Myanmar CERF Funding</p>	<p>Both Coordinators covered a range of topics:</p> <ul style="list-style-type: none"> • Overall CERF process and approach recommended by inter-sector meeting; • Shelter Cluster priorities pre-identified; • WaSH Cluster priorities pre-identified; • Opportunity for WaSH/Shelter joint definitions. <p>More widely stressed by OCHA that next few weeks would see a “call for proposals”. Suggested the purse would be in region of a couple of US\$ million but nothing confirmed absolutely, yet. For shelter/NFI and CCCM the priority was shelter needs in Kachin/Shan and CCCM; the clear funding gaps.</p>	
<p>4. Kachin Quarterly WaSH/shelter meeting</p> <p>DFID concern with Woi Chyai</p>	<p>The sub-national WaSH Cluster Coordinator for Kachin/Shan spoke for about ten minutes. Much of what he cited was captured during the joint quarterly WaSH/shelter meeting. See <i>Shelter-NFI-CCCM (& WaSH) Kachin Myitkyina Cluster Meeting Minutes Kachin 10th June 2015</i>, available at: http://www.sheltercluster.org/library/meeting-minutes-myitkyina-shelternficccm-wash?sort=date.</p> <p>Tangentially, during this 10th June gathering in Kachin, the shelter/NFI and CCCM Cluster Coordinator (CC) met DFID’s Humanitarian Advisor, Ashley Sarangi (AS), who had just visited Laiza. He had raised a particular concern with Woi Chyai Camp and why there were still IDPs in units in this common space/warehouse type building? See photos below of Woi Chyai, as supplied by AS.</p> <div data-bbox="472 810 1816 1318">  </div> <p>Having followed-up with colleagues CC was able to provide the following background.</p> <ul style="list-style-type: none"> ➤ Soon after Woi Chyai camp established in 2011, 126 household were accommodated in the pre-existing 	

Cluster Analysis Report	<p>warehouse type structure. At the time there were few funds and many IDPs were living in a much more desperate situation, in/under makeshift shelters. Initially when displaced to the warehouse, IDPs slept on concrete floor with no partition and beds. Later, funded by Metta (8 feet x 8 feet) rooms, like boxes, were built. These boxes were also upgraded through the assistance of the Catholic Church.</p> <ul style="list-style-type: none"> ➤ From 2013 and into 2014 shelter constructed started by KMSS-Bhamo and Metta in and around Woi Chyai Camp. Among the prioritised families for new shelter, 50 families located in the warehouse received new shelter. In 2014 Metta also built 48 units for emergency relocated families from the China side of border. These new shelters were built at the entrance of Laiza, Munglai Hkyet, which is deemed part of Woi Chyai Camp. Out of the 48 newly built shelters, 17 units were offered to IDPs in the warehouse as a second prioritized group but only nine families were willing to move to the new place with the reason that they want to stay closer to service available area. Last year Metta proposed another 100 units shelter, potentially funded by USAID, and that this shelter would be prioritized to remaining 68 families in the warehouse. To-date this funding is not secured. ➤ IRRC proposed that the existing shelter gap for Woi Chyai, including the families in the ware house, is 688 units, this includes Je Yang, 115 new units and 200 for renovation and repair, plus in Nhkawng Pa in Maija Yang shelter gaps and renovation needs. Despite the land issues, IRRC can site plan for new shelters <i>if</i> funding is secured. Identified land is an extension of Munglai Hkyet site and Hpum Lum Yang Camp. Reputedly there are also some narrow land spaces available within Laiza Town. ➤ IRRC stressed that that Woi Chyai shelter needs should not primarily/solely rest with Metta. Since the camp still needs a significant amount of shelter, any agencies who are ready for construction should come forward to cover the gaps, which includes these 68 families in the Woi Chyai warehouse. <p>CC also wanted to explain why between May and June's Cluster Analysis Reports (CAR) significant increase in the IDP population (more than 6,700 people). May was 92,626, June 97,327: http://www.sheltercluster.org/library/data-analysis-kachinshan.</p> <ul style="list-style-type: none"> ➤ CAR May 2015 figure was not well-updated and when it was cross checked with the 3rd round of camp profiling, the latter undertaken January/February this year; the differences were striking.³ It became clear CAR data needed to be cleaned. At the Cluster meeting in May, camp management agencies were 	
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³ 2015 camp profiling can be located at:

<https://www.sheltercluster.org/library/individual-camp-profiles-kachin-2015> (Kachin)

<https://www.sheltercluster.org/library/individual-camp-profiles-northern-shan-2015> (Shan)

	<p>informed that they shared the responsibility of camp list and population data verification before the June CAR was released. If there were any significant changes of population figure/increase of new camps they (CM agencies) should provide more details.</p> <p>➤ These updates were then reflected in the June CAR. The June CAR now captures newly registered camps, increased population figures due to merging with other camps or due to the recent conflict and closed camps. Also there was one sizeable difference in the population figure in Man Win KBC Cultural Compound due to a data error, a difference of over 1,000. Going forward camp management agencies are encouraged to practice data verification and explanation for changes in the camp figures, monthly. The CC “apologised for any confusion caused”.</p>	
5. Rakhine	<p>Cluster leads spoke on a range of issues:</p> <ul style="list-style-type: none"> • Shelter and sanitation, possible integrated approach for returns; • Camp management agencies; • Individual housing solutions. <p>On the last of these issues the Shelter Cluster Coordinator (CC) raised some concerns on a line that had been submitted in a document entitled <i>Time-Bound Strategy for Improving the Well-being of Vulnerable Communities in Rakhine State</i>. In the shelter section a modification had been made, which stated:</p> <p><i>The long-houses in the IDP camps were initially constructed for “temporary” shelter. Three years on, as the displacement is becoming more protracted, there is a need to consider moving all IDPs out of long houses into individual temporary units. Meanwhile, support will continue to be needed to repair existing shelters.</i></p> <p>While the suggestion was an interesting one, the Cluster called for “extreme caution” on what was being suggested for the following reasons:</p> <ul style="list-style-type: none"> ○ The humanitarian dilemma we faced in 2012 and 2013 when the IDPs were first ushered into camps outside Sittwe Town and elsewhere. Back then, we a conscious decision was made based on the humanitarian principle to save lives, while fully cognizant of the government’s policy to segregate. ○ Now in 2015 at juncture where we have the opportunity to work with the government to facilitate returns and end displacement. Equally note the steps taken, where they were in the strategic path set at the end of 2014, start of 2015: <ol style="list-style-type: none"> 1. December 2014: Circulation of <i>Concept Note</i>; 2. 1st quarter 2015: Circulation of <i>Shelter Options for Rakhine State</i> paper, which required Rakhine State Government (RSG) to lead process, setting out two-year plan; 3. March 2015: Rakhine State Government starts funding and delivering individual housing solutions to a caseload of over 1,500HH, across various townships; 4. International donor community indicates commitment to support continuation of these efforts; 5. 5th June 2015, “extraordinary” Cluster meeting is called to determine if partners are keen to continue supporting this process, which they are. 	

	<ul style="list-style-type: none"> ○ Building a massive number of individual houses in rural Sittwe camps – where there are pockets of communities whose return may be a reality – would have the quite opposite message from what we are trying to achieve: instead of advocating for and returns, we would be solidifying the displacement and hence segregation. ○ Equally, was this something that the Government had requested us to assist, in the first place? If not, and if this is being conceptualized internally within the humanitarian community, then we would be completely conflicting ourselves. ○ Equally there was a danger that this was putting forth the notion of “shelter driven solutions to displacement”. Yes shelter was and could continue to be a useful tool but solutions could not be viewed solely through a myopic shelter vision. ○ In summary while not wishing to discourage such initiatives, it was felt strongly that a thorough discussion needs to take place, especially from the protection and solution perspectives involving both Protection Sector and Shelter Cluster. On the face of it, it is not something the Cluster would be ready to endorse. ○ The floor was opened for wider discussion with no voiced/expressed opinion in favour of this insertion in the <i>Time-Bound Strategy</i>. Not least in funding terms, was the proposal suggesting the spending in the region of US\$20 million would be spent in such or way, namely concretising displacement, were it even available from an acceptable source? 	
6. NFI Cluster	CC drew attention to this particular page on the website: http://www.sheltercluster.org/library/emergency-response-planning-2015 . This covers <i>Emergency Response Planning for 2015</i> , which includes the document <i>Cluster NFI Contingency Stocks, 9.7.'15</i> . Hard copies of the latter were shared, table of stocks, in-country/Myanmar and external with regional partners. Noting the season partners were encouraged to digest the details in this document.	
7. AOB	<ul style="list-style-type: none"> • Trafficking measures presentation by IOM (10 minutes). This item was regrettably cancelled, on <i>this</i> occasion IOM were unable to attend. • Note 2015 Camp Profiling for Kachin & Shan now online at these links: http://www.sheltercluster.org/library/individual-camp-profiles-kachin-2015 http://www.sheltercluster.org/library/individual-camp-profiles-northern-shan-2015 	

Documents shared in hard copy with the participants at the meeting or in soft copy to all Cluster partners:

- *Shelter-NFI-CCCM YGN Cluster Meeting Minutes, 24.6.'15.*

HCT-OCHA

- *Humanitarian Response Plan Monitoring – 2015, Second Quarter (Q2) input for CCCM, shelter/NFIs.*

NFI Cluster

- June/July summary table of stocks, in-country/UNHCR Myanmar and external regional partners.

Kachin-Shan

- *Joint Statement of the Union Peace making Working Committee, 24th July '15;*

Rakhine

- *Rakhine State Floods Update*, 9 July '15, OCHA;
- *UNOCHA, UNICEF, UNDP, UNHCR Interagency Flood Report*, 29th June-1st July '15;
- *RETURN & RELOCATION OF IDPs IN RAKHINE STATE, Guidance for Cluster Strategic Recommendations*, ICCG Sittwe, 16th June;
- *CONCEPT NOTE: Capacity Development of Rakhine State Government (RSG) for Responding to Shelter Needs*, UNOPs.